

## Message Text

SECRET

PAGE 01 ATHENS 01202 071701Z

53-L

ACTION EUR-12

INFO OCT-01 PM-04 NSC-05 SP-02 SS-15 L-03 A-01 OC-05

CCO-00 CIAE-00 INR-07 NSAE-00 DODE-00 PRS-01 SAJ-01

ACDA-05 OMB-01 INRE-00 SSO-00 NSCE-00 ISO-00 /063 W

----- 106691

O P 071604Z FEB 76

FM AMEMBASSY ATHENS

TO SECSTATE WASHDC NIACT IMMEDIATE 2563

INFO USMISSION NATO PRIORITY

S E C R E T ATHENS 1202

E.O. 11652: GDS

TAGS: MARR, PFOR, GR, US

SUBJECT: US-GREEK BASE NEGOTIATIONS: DRAFT COMMUNIQUE

REF: (A) ATHENS 1200 (B) STATE 029983

SUMMARY: AS MENTIONED IN REF. A, CHANGES AND REFORMULATIONS FOR DRAFT COMMUNIQUE BASED ON GUIDANCE IN REF. B., AND STEMMING IN PART FROM DISCUSSION WITH GOG MEMBERS OF COMAND AND CONTROL SUBGROUP, ARE PROVIDED IN THIS MESSAGE. THE DEPARTMENT'S CONCURRENCE ON MONDAY, FEBRUARY 9, WOULD BE GREATLY APPRECIATED. END SUMMARY.

1. THE FOLLOWING REFORMULATED COMMAND AND CONTROL LANGUAGE FOR USE IN THE JOINT COMMUNIQUE WAS DEVELOPED DURING THE FEBRUARY 7 SUBGROUP MEETING FOR CONSIDERATION BY RESPECTIVE GOVERNMENTS QUOTE: IN RECOGNITION OF THE GREEK GOVERNMENT'S DECISION, THE TWO SIDES AGREED THAT INSTALLATIONS ON WHICH US MILITARY ACTIVITIES ARE CONDUCTED SHALL BE GREEK MILITARY BASES AND THAT THE BASE COMMANDER SHALL BE GREEK. THE BASE COMMANDER SHALL BE RESPONSIBLE FOR THE GENERAL ADMINISTRATION, SAFETY, SECURITY, AND GOOD ORDER OF THE BASE IN ACCORDANCE WITH PRINCIPLES AND ARRANGEMENTS TO BE MUTUALLY AGREED. IN THE EXERCISE OF HIS RESPONSIBILITIES, THE BASE COMMANDER WILL BE COGNIZANT

SECRET

SECRET

PAGE 02 ATHENS 01202 071701Z

OF THE MISSION OF THE BASE AND THE MILITARY ACTIVITIES

CONDUCTED THEREON. THE MANNER IN WHICH THESE PRINCIPLES SHALL BE APPLIED IN INDIVIDUAL FACILITIES WILL BE AGREED IN THE NEAR FUTURE. UNQUOTE.

2. COMMENT: THE FOREGOING TEXT IS THE VERY BEST FORMULATION WHICH WE COULD EXTRACT FROM THE GREEKS. IN OUR VIEW THIS LANGUAGE IS RESPONSIVE TO THE CONCERNS EXPRESSED IN RER. B WHILE MEETING THE MINIMUM REQUIREMENTS OF THE GREEKS FOR A STATEMENT OF DEFINITIVE PROGRESS ON THIS VERY SENSITIVE AND IMPORTANT ASPECT OF THE NEGOTIATIONS. THE FIRST SENTENCE POSES NO PRUBLEM AND IS TOTALLY CONSISTENT WITH EXISTING AGREEMENTS. THE SECOND SENTENCE, WHILE CONTAINING MORE DETAIL THAN WE MIGHT LIKE, IS CLEARLY CAVEATED WITH THE REQUIREMENT THAT SUCH ARRANGEMENTS AND PRINCIPLES ARE TO BE "MUTUALLY AGREED." MOREOVER, THE FINAL SENTENCE PROVIDES A FURTHER CAVEAT IN THAT IT ESTABLISHES THAT THE MANNER IN WHICH SUCH PRINCIPLES SHALL BE APPLIED TO INDIVIDUAL INSTALLATIONS MUST ALSO BE AGREED. THE THIRD SENTENCE INTRUDUCES THE CONCEPT OF THE BASE COMMANDER BEING "CONGIZANT" OF THE MISSION AND ACTIVITIES OF THE BASE." IN OUR VIEW THIS REFORMULATION AVOIDS THE SPECIFICITY WHICH MAY HAVE BEEN IMPLIED BY THE PRIOR PHRASE "FULLY INFORMED." IN SHORT, IT IS OUR JUDGMENT THAT THE FOREGOING TEXT IS NOT ONLY ACCEPTABLE BUT DESIRABLE IN MANY RESPECTS, AND WE URGE THE DEPARTMENT TO CONSIDER IT IN THAT LIGHT.

3. WE AGREE WITH THE INTENT OF THE REORDERING PROPOSED IN REF. A OF THE INITIAL SENTENCE OF THE PARAGRAPH OF THE DRAFT COMMUNIQUE REGARDING THE NEW SOFA, BUT SUSGGEST THE RELOCATION OF THE REFERENCE TO NATO SOFA AS SHOWN BELOW HOWEVER, WE SERIOUSLY DOUBT THAT THIS SENTENCE, STANDING ALONE, WILL MEET GREEK REQUIREMENTS. THE SECOND SENTENCE OF OUR PROPOSAL WAS DESIGNED TO E AS RESPONSIVE TO GREEK NEEDS AS POSSIBLE IN LANGUAGE WITH WHICH WE BELEIVE WE CAN LIVE. WE FULLY APPRECIATE THAT OUR PROPSED SECOND SENTENCE PERMITS INTERFERENCE THAT EXISTING SOFA ARRANGEMENTS ARE NOT WHOLLY CONSISTENT WITH NATO SOFA AND PRACTICE ELSEWHERE. HOWEVER, IN HE GREEK PERCEPTION, THE

SECRET

SECRET

PAGE 03 ATHENS 01202 071701Z

MANNER IN WHICH SOFA ARRANGEMENTS HAVE HERETOFORE BEEN IMPLEMENTED IN GREECE, HAS NOT ALWAYS BEEN CONSISTENT WITH NATO SOFA. MOREOVER, THE GREEKS FIRMLY BELEIVE THAT EXISTING SOFA ARRANGEMENTS DO NOT ACCORD THE DEGREE OF RESPECT FOR THEIR "SOVEREIGNTY" WHICH PREVAILS ELSEWHERE IN NATO. THEREFORE WE RECOMMEND THAT THE FOLLOWING LANGUAGE PERTAINING TO THE NEW SOFA BE INCLUDED IN THE COMMUNIQUE: QUOTE: NEW ARRANGEMENTS RESPECTING THE LEGAL

STATUS OF AMERICAN PERSONNEL IN GREECE WERE AGREED BY BOTH SIDES, AND A DETAILED AGREEMENT EMBODYING THESE ARRANGEMENTS, AS FORESEEN IN THE NATO STATUS OF FORCES AGREEMENT, HAS BEEN SIGNED AND WILL BE IMPLEMENTED AS SOON AS POSSIBLE. THESE ARRANGEMENTS ARE CONSISTENT WITH HOST COUNTRY PRACTICE THROUGHOUT THE ALLIANCE. UNQUOTE.

4. THE LAST SENTENCE OF THE DRAFT COMMUNIQUE CONCEIVABLY COULD EMBARRASS THE GREEKS, AS SUGGESTED IN PARA 5 OF REF. B, BUT THIS POTENTIAL EMBARRASSMENT SHOULD BE A MATTER OF PRIMARY CONCERN TO THE GREEKS. WE SHOULD, OF COURSE, BE PREPARED TO DROP THIS LANGUAGE IN THE EVENT THEY DESIRE TO DO SO. MEANWHILE, BECAUSE WE HAVE AGREED IN PRINCIPLE TO CONCLUDE A NEW OVERALL AGREEMENT TO REPLACE THE 1953 MILITARY FACILITIES AGREEMENT AND BECAUSE PUBLIC ACKNOWLEDGEMENT OF THIS FACT BY THE GOG WOULD BUTTRESS THE IMPRESSION WE ARE TRYING TO BUILD INTO THE COMMUNIQUE THAT OUR SECURITY RELATIONSHIP IS BEING RESPONDED AND STRENGTHENED, WE BELIEVE THAT WE SHOULD NOT TAKE THE INITIATIVE IN REMOVING THIS SENTENCE.

KUBISCH

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MILITARY BASES, NEGOTIATIONS, COMMUNIQUE  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 07 FEB 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** coburnhl  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976ATHENS01202  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D760047-1114  
**From:** ATHENS  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760272/aaaacldc.tel  
**Line Count:** 137  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION EUR  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** 76 ATHENS 1200, 76 STATE 29983  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** coburnhl  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 30 APR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <30 APR 2004 by woolfhd>; APPROVED <18 AUG 2004 by coburnhl>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** US-GREEK BASE NEGOTIATIONS: DRAFT COMMUNIQUE  
**TAGS:** MARR, PFOR, GR, US  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006